

military skills through longer periods of active training and service.

Primary emphasis on voluntary recruitment of personnel for the National Guard should continue. However, subject to constitutional limitations, the legislation should provide that in the event of failure to recruit the necessary numbers and quality of volunteer personnel, and at the request or approval of the Governor of a State, personnel completing training or service in the Active Forces may be assigned to the National Guard for their obligated period of reserve participation.

Fourth, I recommend that legislation be adopted to induce participation in reserve training by providing that men who have served less than two years may be recalled to active duty in order to maintain or restore proficiencies.

It is also contemplated that reservists who fail or refuse to participate in the reserve training that may be required of them and choose not to restore lost proficiencies, will be given other than an honorable discharge at the end of their period of military obligation. Such action, which will be taken in accordance with existing statutory authority and procedures, is based upon the concept that honorable military service includes complete fulfillment of all service obligations, reserve as well as active. I ask that the Congress reaffirm this concept which is already contained in the law.

Fifth, existing law does not permit states to maintain troops in addition to the National Guard. In view of the fact that the potential enemy possesses weapons of mass destruction and means for their delivery, it is a matter of urgent importance that there be no break between the time that National Guard units might be called into Federal service and the time that the states could raise additional forces to replace them. I therefore recommend that the Congress enact legislation which would permit the states to raise and maintain in time of peace organized militia forces which would take over the National Guard's domestic missions and support civil defense activities upon its withdrawal.

These five remedies are suggested as amendments to our exist-